UNITED STATES DISTRICT COUR NORTHERN DISTRICT OF NEW Y	= =		
v. RICHARD ROY; ANTHONY ANNIC DEBORAH_JARVIS, IRC; IRWIN LII GLENN S. GOORD; and M.D. KANG	EV, Urologi	st;	No. 03-CV-931 (LEK/DRH) (Lead Case)
V. KANG M. LEE, M.D.; ANTHONY ANDONALD SELSKY;T. TEDFORD; D. T. TAMER, Sergeant; A. TOUSIGN, MILLER; MICHAEL GORDON; WILL J. LAREAU, Sergeant; IRWIN LIEB, LUCIA, Sergeant; LINDA KLOPH; S. BERNARD, SHU; DAVID O'CONNELOIS CROTTY, Infection Control NuARMITAGE, Lt.; and LESTER N. W. DOCS,	ALE ARTU ANT; S. LIAM BRO' , M.D.; D. EERGEANT ELL, M.D.; urse; DAVII	WN;	No. 04-CV-799 (LEK/DRH) (Member Case)
APPEARANCES:		OF COUNSEL:	
REGINALD McFADDEN No. 95-A-6279 Plaintiff Pro Se Clinton Correctional Facility Post Office Box 2001 Dannemora, New York 12929-2001 HON. ELIOT SPITZER		KELLY L. MUNI	KWITZ, ESQ.
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THOMAS J. O'CONNOR, ESQ.

DAVID R. HOMER U.S. MAGISTRATE JUDGE

REPORT-RECOMMENDATION AND ORDER¹

Plaintiff pro se Reginald McFadden ("McFadden"), an inmate in the custody of the New York State Department of Correctional Services ("DOCS"), brings these consolidated action pursuant to 42 U.S.C. § 1983 alleging that defendants, numerous DOCS employees and a private doctor, violated his constitutional rights under the First and Eighth Amendments. Am. Compl. (Docket No. 8).² Presently pending is the motion of five defendants³ to dismiss the amended complaint in the Member Case (Member Case Docket No. 7) as to them pursuant to Fed. R. Civ. P. 12(b)(6). Docket No. 112.⁴ McFadden opposes the motion. Docket No. 113. For the following reasons, it is recommended that defendants' motion be granted in part and denied in part.

¹ This matter was referred to the undersigned for report and recommendation pursuant to 28 U.S.C. § 636(b) and N.D.N.Y.L.R. 72.3(c).

²Unless otherwise indicated, all references to docket entries are to the docket in the Lead Case.

³ Selsky, Brown, Kloph, Crotty, and Wright. Defs. Mem. of Law (Docket No. 112) at 2.

⁴Also pending are McFadden's motion for summary judgment (Docket No. 86) and defendant Lieb's cross-motion for summary judgment. Docket No. 88. Those motions will be addressed in a separate report-recommendation.

I. Background

The facts as alleged in the Member Case amended complaint are assumed to be true for the purposes of this motion. <u>See Section II(A) infra.</u>

Between 1995 and 2002, McFadden repeatedly tested positive for elevated levels of liver dysfunction, a clinical indication of Hepatitis C. Am. Compl. at ¶¶ 5-7. However, McFadden was not informed that he was suffering from Hepatitis C until March 24, 2002.

Id. at ¶ 8. On March 18, 2004, McFadden was falsely accused of threatening a riot and was placed in isolation. Id. at ¶¶ 10-11. While in isolation, defendant Brown directed an officer to file false misbehavior reports against McFadden in retaliation for McFadden filing a lawsuit against various DOCS defendants. Id. As a result, McFadden was sentenced to sixteen months in the Special Housing Unit ("SHU").⁵ This action followed.

II. Discussion

McFadden asserts two causes of action in the Member Case amended complaint.

The first alleges deliberate indifference to a serious medical need and the second retaliation for asserting his First Amendment rights. The moving defendants seek dismissal of all claims.

⁵ SHUs exist in all maximum and certain medium security facilities. The units "consist of single-occupancy cells grouped so as to provide separation from the general population" N.Y. Comp. Codes R. & Regs. tit. 7, § 300.2(b) (1995). Inmates are confined in a SHU as discipline, pending resolution of misconduct charges, for administrative or security reasons, or in other circumstances as required. <u>Id</u>. at pt. 301.

A. Motion to Dismiss

Fed. R. Civ. P. 12(b)(6) authorizes dismissal of a complaint that states no actionable claim. When considering a motion to dismiss, "a court must accept the allegations contained in the complaint as true, and draw all reasonable inferences in favor of the non-movant." Sheppard v. Beerman, 18 F.3d 147, 150 (2d Cir. 1994). Dismissal is only warranted if it appears beyond a reasonable doubt that the non-moving party can prove no set of facts in support of his or her claim which would be entitled to relief. See Hishon v. King & Spalding, 467 U.S. 69, 73 (1984). In evaluating whether these requirements are met, complaints prepared pro se are held to less stringent standards than formal pleadings drafted by lawyers. See Estelle v. Gamble, 429 U.S. 97, 106 (1976); Haines v. Kerner, 404 U.S. 519, 520-21 (1972).6

When a motion to dismiss is brought prior to an answer and discovery, a court is loath to grant the motion. <u>Lugo v. Senkowski</u>, 114 F. Supp. 2d 111, 113 (N.D.N.Y. 2000) (Kahn, J.) (citing <u>Wade v. Johnson Controls, Inc.</u>, 693 F.2d 19, 22 (2d Cir. 1982)). This is true even if "the plaintiff is unlikely to prevail, unless the defendant can demonstrate that plaintiff is unable to prove facts which would entitle him [or her] to relief." <u>Id.</u> "'This caution against dismissal applies with even greater force where the complaint is pro se, or where the plaintiff complains of a civil rights violation." <u>Lugo</u>, 114 F. Supp. 2d at 113 (citation omitted).

⁶ McFadden is not without litigation experience, however, having filed over thirty other federal actions since 1995. <u>See U.S. Party/Case Index</u> (visited Aug. 29, 2006) http://pacer.uspci.uscourts.gov/cgi-bin/dquery.pl.

B. Statute of Limitations

Defendants contend that all claims against defendants Kloph and Crotty are timebarred.

While there is no provision in 42 U.S.C. § 1983 for the statute of limitations of a civil rights claim, § 1988 provides that state law may apply if not inconsistent with the Constitution or federal law. 42 U.S.C. § 1988(a) (2003); Moor v. County of Alameda, 411 U.S. 693, 702-03 (1973). In New York, the applicable statute of limitations for a § 1983 suit is the three-year period governing suits to recover upon a liability created or imposed by statute. See Owens v. Okure, 488 U.S. 235, 249-51 (1989); Romer v. Leary, 425 F.2d 186, 187 (2d Cir. 1970); N.Y. C.P.L.R. 214(2) (McKinney 2003).

Federal law governs the determination of the accrual date for the purposes of a § 1983 claim. Pearl v. City of Long Beach, 296 F.3d 76, 80 (2d Cir. 2002). The claim accrues when the plaintiff "knows or has reason to know" of the harm. Eagleston v. Guido, 41 F.3d 865, 871 (2d Cir. 1994). The critical time for accrual purposes is when a plaintiff is aware that he or she is suffering a wrong for which damages may be recovered in a civil rights action. Singleton v. City of New York, 632 F.2d 185, 192 (2d Cir. 1980). However, if the plaintiff demonstrates a continuing violation, the statute of limitations does not begin until the last injurious act. See Shomo v. City of New York, No. 03 Civ. 10213(AKH), 2005 WL 756834, at *4 (S.D.N.Y. Apr. 4, 2005) (applying the doctrine of continuing violation to medical indifference claims). In order to invoke the doctrine of continuing violation, a plaintiff must "'allege both the existence of an ongoing policy of discrimination and some non-time barred acts taken in furtherance of that policy." Id. at *6 (quoting Harris v. City of New York, 186 F.3d 243, 250 (2d Cir. 1999)).

McFadden filed his complaint on July 9, 2004. Compl. (Member Case Docket No. 1). The Second Circuit has held that a complaint is deemed "filed" by an inmate when it is delivered to prison officials. See Dory v. Ryan, 999 F.2d 679, 682 (2d Cir. 1993). Therefore, even though this action was not filed until July 9, 2004, the original complaint was signed on June 22, 2004 and that will be used as the filing date for purposes of determining the statute of limitations claims. See Compl. Liberally construing the amended complaint and viewing the allegations in the light most favorable to McFadden, he alleges that Kloph and Crotty knew as early as 1995 that he had tested positive for Hepatitis C, but he was not informed that he was infected until March 24, 2002. Am. Compl. at ¶¶ 5, 8. McFadden alleges that defendants' denial of treatment for nearly seven years for his hepatitis has placed him in "imminent danger of serious physical injury." Id. at ¶ 19. Thus, McFadden's allegation sufficiently alleges a continuing violation of his Eighth Amendment rights commencing before the period of limitation but continuing to within the three-year period of that limitation. Accordingly, defendants' contention that the amended complaint should be dismissed as to Kloph and Crotty is defeated at this stage by the continuing violation doctrine and their motion on this ground should be denied.

_C. Personal Involvement

Defendants contend that McFadden has failed sufficiently to allege the personal involvement of defendants Selsky and Wright.

"'[P]ersonal involvement of defendants in alleged constitutional deprivations is a prerequisite to an award of damages under § 1983." Wright v. Smith, 21 F.3d 496, 501 (2d

Cir. 1994) (quoting Moffitt v. Town of Brookfield, 950 F.2d 880, 885 (2d Cir. 1991)). The doctrine of respondeat superior is not a substitute for personal involvement. Polk County v. Dodson, 454 U.S. 312, 325 (1981). Thus, supervisory officials may not be held liable merely because they held a position of authority. Black v. Coughlin, 76 F.3d 72, 74 (2d Cir. 1996). Supervisory personnel may be considered "personally involved," however, if they participated in the conspiracy, learned of the violation but failed to remedy the wrong, created a policy or custom under which unconstitutional practices occurred or allowed such policy or custom to continue, or were grossly negligent in managing subordinates who caused the violation. Williams v. Smith, 781 F.2d 319, 323-24 (2d Cir. 1986) (citations omitted).

1. Defendant Selsky

McFadden contends that Selsky's policies are "threatening plaintiff's life." See Am. Compl. at ¶ 19. However, McFadden fails to allege any facts regarding what the policies are or how they relate to his alleged violations, instead simply stating that these policies exist. "A complaint that essentially regurgitates the relevant 'personal involvement' standard, without offering any facts indicating that, or how, an individual defendant in a supervisory role was personally involved in a constitutional violation, cannot withstand dismissal." Davis v. County of Nassau, 355 F. Supp. 2d 668, 677 (E.D.N.Y. 2005); see also Ricciuti v. New York City Transit Authority, 941 F.2d 119, 124 (2d Cir. 1991) ("our prior cases suggest that an allegation of municipal policy or custom would be insufficient if wholly conclusory"). Thus, McFadden's allegations as to Selsky's personal involvement are wholly conclusory, and, thus, insufficient to survive dismissal.

Therefore, defendants' motion on this ground should be granted and Selsky should

be dismissed from the case.

2. Defendant Wright

McFadden contends that Wright failed properly to supervise his subordinates and approved and authorized the DOCS Hepatitis C primary care patient guideline ("Hepatitis C guideline").

As to the first claim, McFadden makes no allegation that Wright personally participated in any alleged constitutional violation. McFadden merely sues Wright in his supervisory capacity by alleging that he failed properly to supervise and train his subordinates. Even liberally construing the complaint, the mere allegation that Wright failed to supervise properly cannot suffice to allege gross negligence as would be required here for personal involvement. As discussed supervise properly cannot suffice to allege gross negligence as would be required here for personal involvement. As discussed supera, simply regurgitating the relevant personal involvement standard will not suffice to survive dismissal. See Davis, 355 F. Supp. 2d at 677. Further, McFadden fails to allege how the Hepatitis C guideline that was approved and authorized by Wright was, in any way, unconstitutional. Thus, McFadden's allegations as to Wright's personal involvement are wholly conclusory, and, thus, insufficient to survive dismissal.

Therefore, defendants' motion on this ground should be granted and Wright should be dismissed from the case.

D. Retaliation

McFadden contends that as a result of filing this lawsuit, defendant Brown retaliated

against him by having McFadden sentenced to the SHU for sixteen months. Defendants contend that McFadden's conclusory allegations of retaliation must be dismissed as they fail to state a claim. In order to state an actionable claim for retaliation, a plaintiff must first allege that the plaintiff's conduct was constitutionally protected and that this protected conduct was a substantial factor that caused the adverse action against plaintiff. Dawes v.
Walker, 239 F.3d 489, 492 (2d Cir. 2001), overruled on other grounds, Swierkiewicz v.
Sorema, 534 U.S. 506 (2002). Retaliation claims are actionable because they may tend to chill an individual's exercise of constitutional rights. Id. at 491. However, courts must view retaliation claims with care and skepticism to avoid judicial intrusion into prison administration matters. Id. Conclusory allegations alone are insufficient to overcome a motion to dismiss in a civil rights action. Barr v. Abrams, 810 F.2d 358, 363 (2d Cir. 1987).

Here, McFadden claims that as a result of his filing this lawsuit, Brown had him sentenced to sixteen months in SHU "in order to prevent service of [the] summons and complaint" in this case. Am. Compl. at ¶ 11. McFadden's filing of a lawsuit was clearly an assertion of a constitutional right and the sixteen month sentence in SHU could constitute an adverse action. Graham v. Henderson, 89 F.3d 75, 80 (2d Cir. 1996). However, McFadden alleges in only bare, conclusory terms that these alleged acts were taken in retaliation for his protected conduct. Thus, McFadden has not alleged specific facts that "give rise to a colorable suspicion of retaliation." Flaherty v. Coughlin, 713 F.2d 10, 13 (2d Cir. 1983).

Therefore, defendants' motion on this ground should be granted and defendant

Brown should be dismissed from the case.⁷

III. Conclusion

For the reasons stated above, it is hereby:

RECOMMENDED that defendants' motion to dismiss (Docket No. 112) be:

- 1. **GRANTED** as to defendants Wright, Selsky, and Brown and these defendants should be dismissed from this case; and
 - 2. **DENIED** as to defendants Kloph and Crotty.

F.2d 15 (2d Cir. 1989); 28 U.S.C. § 636(b)(1); Fed. R. Civ. P. 72, 6(a), 6(e).

Pursuant to 28 U.S.C. § 636(b)(1), the parties may lodge written objections to the foregoing report. Such objections shall be filed with the Clerk of the Court. **FAILURE TO OBJECT TO THIS REPORT WITHIN TEN DAYS WILL PRECLUDE APPELLATE REVIEW**. Roldan v. Racette, 984 F.2d 85, 89 (2d Cir. 1993); Small v. Sec'y of HHS, 892

DATED: September 6, 2006 Albany, New York	Land R. Homer
•	United States Magistrate Judge

United States Magistrate Judge

⁷Liberally construed, the Member Case amended complaint may also allege that Brown caused the issuance of a false misbehavior report leading to the disciplinary hearing and the sixteen-month confinement in SHU. Am. Compl. at ¶ 11. So construed, however, the amended complaint still fails to state a claim against Brown because McFadden does not challenge the disciplinary hearing itself and the mere allegation that a misbehavior report was false without a challenge to the due process of the subsequent disciplinary hearing fails to state a claim. See Boddie v. Schneider, 105 F.3d 857, 862 (2d Cir. 1997); Freeman v. Rideout, 808 F.2d 949, 951 (2d Cir. 1986); Jenner v. Curtin, 979 F. Supp. 153, 154 (N.D.N.Y. 1997). Accordingly, any claim against Brown on this ground should also be dismissed.